DEFINITION OF BULLYING IN COMPULSORY EDUCATION FROM GENERAL TO LEGAL PERSPECTIVE

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Annotation: The definition of the word ‘bullying’ diverges based on the field of practice and research and there is an absence of an overreaching definition. The latter, in turn, allows maximum flexibility in contributing to the variations in findings of various academic studies. Some argue that lack of comprehensive definition is a factor of inaccuracy in estimating the prevalence of bullying itself. The ‘definition’ per se [of bullying] is recognized by the state law of the United States as one of the key components of any policies adopted by the states and local educational agencies, and which is required to be consistent with the definitions specified in state law. Article presents a relevant overview of the definitions of bullying beyond the legal sphere as well as from a legal perspective. Special focus is dedicated to the state laws of the US as the main national jurisdiction that has adopted education law that contain explicit definition of bullying therein.

Keywords: right to education, bullying, definition of bullying, legal definition of bullying.

INTRODUCTION

Consistent interdisciplinary research efforts of many years have led to breakthrough observations and conclusions in regard to bullying of learners at schools as a world-wide problem, addressed by educators, parents and legislators on national, regional and international levels. However, relevant and applicable to different aspects of education as a process in a young person’s life, the extralegal approach of research in regard to bullying at school is prevailing, and the legal approach is insufficient. The same observation can be made in regard to the definition of bullying. Many researchers provide generalized extra legal

1 Neville Harris, “Pupil Bullying, Mental Health and the Law in England” 31; in Neville Harris and Paul Meredith, eds., Children, Education and Health, International Perspectives on Law and Policy (ASHGATE, 2005); p.32-34; 31-58.
4 Neville Harris, “Pupil Bullying, Mental Health and the Law in England” 31; in Neville Harris and Paul Meredith, eds., Children, Education and Health, International Perspectives on Law and Policy (ASHGATE, 2005); 31-58.
definitions of the phenomenon, but there are very few jurisdictions where legislators are keen on adopting legal definitions of the term bullying.

Term “bullying” is without a question a universally accepted term linguistically of what has been generally perceived as intentional aggressive behavior, mobbing, harassment, pesterling, silent treatment, ignoring, etc. with an outcome of causing pain or discomfort of some extent. Scientific literature provides numerous concepts of the phenomenon of bullying. It is referred to as direct or indirect dehumanizing “delinquent behavior”, intentional harmful behavior, carried out repeatedly, against an individual who is unable to defend themselves, social interaction, physical or psychological abuse, to name a few. Yet a universal definition of bullying does not exist. However, the definition of bullying provided by (who can be referred to as the most prominent researcher of the ongoing global interdisciplinary research effort in the field of school bullying) Dan Olweus resonates in the vast majority of scholarly research on bullying.

There are few national jurisdictions that have passed relevant laws that deal with specific forms of bullying and number of laws addressing the issue of bullying directly is not abundant, however, increasing. One of the most advanced national jurisdictions where specific legislation explicitly addressing bullying has been adopted is that of the US, where laws and policies governing bullying vary by state and entity. The article, therefore, focuses on analysis of the state laws in education that deal with school violence issues and, thus, contain explicit definitions of bullying.

The aim of the article is to: Analyse state laws on education of the US in regard to the legal definition of bullying; present the analysis of the correlation between the general

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10 V.Targamadžė, D.Valeckienė; Patyčių bendrojo lavinimo mokykloje samprata: priežasčių, formų ir pasekmių diskursas; ISSN 1392-5016. ACTA PAEDAGOGICA VILNENSIA. 2007 19; p.169.
definition of *bullying* provided by the scholars of extralegal fields of research and the legal definition of *bullying* provided by the state laws on education of the US;

**Methodology** of the article - methods of systemic and analytical-critical, comparative analysis were applied for the research of the article. In addition, methods of documentary and statistical analysis and generalization were used.

**DEFINING BULLYING**

**Beyond the legal sphere**

According to Olweus *a person is being bullied (or victimized) when he or she is exposed, repeatedly and over time, to negative actions on the part of one or more other persons.*\(^\text{15}\) The ground rule definition provided by Olweus set a clear component framework for an action to be considered *bullying* and has been applied and adhered to by researchers ever since. It is provided that action must be: 1) **negative**, with intention to inflict physical injury or discomfort by aggressive behavior; 2) **repetitive** and over time; 3) represent an **imbalance of strength or power** (physical and/or psychological).\(^\text{16}\) The component parts of the definition suggested by Dan Olweus are resonated by numerous researchers and practitioners.\(^\text{17}\)

Definition of the concept of *bullying per se* should be recognized as another strong argument in favor of the newness of the relevance of the issue of *bullying* in general, in case of Lithuania. For instance, there is no precise linguistic term in the Lithuanian language that would describe the phenomenon of *bullying*\(^\text{18}\) or convey the various behavioral aspects in relation to

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4) Vilija Targamadzė, Džiuginta Valeckienė, “Patyčių bendrojo lavinimo mokyklose samprata: priežasčių, formų ir pasekmių diskursas” [Conception of Bullying at Comprehensive School: Discourse on Reasons, Forms and Consequences], *Acta Pedagogica Vilnensis* 2007, 19: 159; 159-171.

the phenomenon. Thus, there still exists a problem of comprehensive definition of bullying. There are different terms that are used to identify the acts of bullying, such as, harass, insult, molest, harm, humiliate, tease, etc., in fact terms bullying and harassment are used as synonyms by some of the experts. Theoretically, bullying at school is also referred to as a psychological and pedagogical problem connected with public health, as well as and children’s’ and upbringing, preconditioned by the low emotional literacy of the society. The extent of bullying is recognized as direct indicator of the mental health of the Lithuanian society. In 2007 a comprehensive definition of bullying, based on the theoretical approach of Dan Olweus, in Lithuanian was introduced by the experts of the field of educology and referred to it as a conscious, unprovoked, continuous verbal or physical insult by one or several persons with intention to create permanent models of abuse and insults.

Another relevant observation definition-wise is imperative. The phenomenon of bullying at school prompted emergence of yet new term. Due to the effect that consequences of bullying have – a new term of ‘bullycide’ was introduced in 2001, albeit still considered a relatively new term and gaining increasing interest. ‘Bullycide’ refers to an act of suicide committed by a student because he or she deemed it less painful to than attending school and being bullied.
taunted and humiliated. The latter term represents the most severe impact of *bullying* on the victims – ending life.

It can be concluded that that *bullying* is in general defined more by its character, adhering to the framework provided by Dan Olweus, than by a concrete linguistic meaning. For example, any action that can be describes by a concrete linguistic term (harassment, teasing, name calling, etc.) will be considered *bullying* if the action has the characteristics of *bullying*. The term may also be too narrow, because the definition does not fully disclose what it actually is in regard to its form. For example, a student is harassed by several classmates by ignoring that student, and in this case it will be difficult for that student to defend his or her case of being bullied against, because of the underlying character of the actions of the classmates. Therefore, researchers still recognize the problem of defining the phenomenon of bullying because of many linguistic terms that are actually related to what bullying actually is. Additionally, the cross cultural aspect of how bullying is perceived, may hinder a uniform conceptualization of bullying in transnational studies of *bullying*. Thus, the multidimensional character of the term of *bullying*, according to research, only confirms the problem of naming the complexity of the phenomenon, also resulting that there is no uniform classification of the forms of bullying. However, some researchers approve the absence of the overreaching definition in the interests of flexibility and efficiency of school efforts in adopting and applying preventive measures locally.

**From a legal perspective**

Term *bullying*, though not defined, first appeared in education law of England in the School Standards and Framework Act of 1998 in the context of prescribing responsibilities to the governing bodies and head teachers of schools in preventing all forms of *bullying* among students.

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30 V.Targamadzė, D.Valeckienė; Patyčių bendrojo lavinimo mokykloje samprata: priežasčių, formų ir pasekmių diskursas; ISSN 1392–5016. ACTA PAEDAGOGICA VILNENSI. 2007 19; p.164.
32 V.Targamadzė, D.Valeckienė; Patyčių bendrojo lavinimo mokykloje samprata: priežasčių, formų ir pasekmių diskursas; ISSN 1392–5016. ACTA PAEDAGOGICA VILNENSI. 2007 19; p.164.
33 Neville Harris, “Pupil Bullying, Mental Health and the Law in England” 34; in Neville Harris and Paul Meredith, eds., *Children, Education and Health, International Perspectives on Law and Policy* (ASHGATE, 2005); 31-58.
pupils. Bullying is also explicitly cited in subsequent education law acts of 2006 and 2010 in the context of imperative obligation of state schools to have measures of bullying prevention and requirement to ensure adoption and implementation of anti-bullying strategies by private schools.

Another jurisdiction where bullying has been explicitly addressed in state legislation for over a decade is that of the United States, where all states have passed state education laws tackling the issue of bullying at school, while majority of these states have passed both relevant laws and policies. According to the components of the state anti-bullying determined by the interagency of the US Department of Education, ‘specification of prohibited conduct’ had been identified as one of the components. The US states’ legislature is by far the most extensive resource of legal acts in education law, explicitly addressing bullying at school. The latter circumstance allows making an in depth analysis of how the legal definition of bullying correlates with the universally accepted and applied definition of bullying (by Olweus, as referred to in the previous chapter) and its component parts.

LEGAL DEFINITION OF BULLYING IN THE STATE LEGISLATION OF THE UNITED STATES

A thorough analysis of all states’ laws on education that address violence at schools and that contain explicit or indirect definitions of bullying has been carried out. Only those provisions of the state law on education that contained the actual definition of bullying were analyzed in regard to the three generally accepted definition components of bullying.

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Table 1. Analysis of legal definitions of *bullying*, as defined by the state law of the US, in relation with the universally and generally applied definition of *bullying*, according Dan Olweus:

<table>
<thead>
<tr>
<th>Three components parts universally and generally applied to the definition of <em>bullying</em>, according to Dan Olweus in regard to explicit definitions of the term <em>bullying</em>:</th>
<th>Repetitive and over time</th>
<th>Represent an imbalance of strength (physical and/or psychological)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Negative, with intention to inflect physical injury or discomfort by aggressive behavior</td>
<td>Continuous pattern.</td>
<td>-</td>
</tr>
<tr>
<td>‘Intentional behavior,’ which ‘places the victim in ‘reasonable fear of harm.’”</td>
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<td>-</td>
</tr>
<tr>
<td>‘Intentional written, oral, or physical act […] with intent of threatening, intimidating, harassing, or frightening’, and which ‘physically harms.’”</td>
<td>-</td>
<td>-</td>
</tr>
<tr>
<td>‘Intentional harassment, intimidation, humiliation, ridicule, defamation, or threat, or incitement of violence.’”</td>
<td>-</td>
<td>-</td>
</tr>
<tr>
<td>‘Severe or pervasive physical or verbal act or conduct,’ causing ‘substantially detrimental effect on […] physical or mental health.’”</td>
<td>‘One or more acts by a pupil or group of pupils.’</td>
<td>-</td>
</tr>
<tr>
<td>‘Written or verbal expression, or physical or electronic act or gesture, or a pattern thereof, that is intended to coerce, intimidate, or cause any physical, mental, or emotional harm to any student.’”</td>
<td>A notion of ‘reasonable balance between the pattern and severity of the bullying behavior’ is suggested for inclusion into the policy provisions.</td>
<td>-</td>
</tr>
<tr>
<td>‘written, oral or electronic communication,’ ‘physical act or gesture by one or more students,’ ‘causes physical or emotional harm,’”</td>
<td>Refers to ‘the repeated use by one or more students,’ ‘repeatedly directed at another student.’</td>
<td>-</td>
</tr>
<tr>
<td>‘Intentional written, electronic, verbal or physical act or actions’ that cause ‘reasonable fear of substantial harm.’”</td>
<td>-</td>
<td>-</td>
</tr>
<tr>
<td>Infliction of ‘physical hurt or psychological distress.’ ‘Teasing, social exclusion, threat, intimidation, stalking, physical violence, threat, sexual, religious, or racial harassment, public or private humiliation, destruction of property’ are specifically referred to.”</td>
<td>Is carried out ‘systematically and chronically.’</td>
<td>-</td>
</tr>
<tr>
<td>‘Willful attempt or threat to infict injury,’ ‘intentional written, verbal, or physical act’ that causes ‘substantial physical harm.’”</td>
<td>‘Accompanied by an apparent present ability to do so.’</td>
<td>-</td>
</tr>
<tr>
<td>‘Any written, verbal, graphic, or physical act,’ that ‘causes mental or physical harm’ and is ‘sufficiently severe […] or pervasive.’”</td>
<td>‘Sufficiently persistent.’</td>
<td>-</td>
</tr>
<tr>
<td>‘Any intentional gesture, or any intentional written, verbal or physical act or threat by a student,’ that is ‘sufficiently severe, persistent or pervasive’ and has effect of ‘harming a student’ or ‘damaging student’s property.’”</td>
<td>‘Sufficiently […] persistent.’</td>
<td>-</td>
</tr>
<tr>
<td>‘Any severe or pervasive physical or verbal act or conduct’ that causes ‘reasonable fear of harm to the student’s or students’ person or property,’ as well as ‘substantially detrimental effect on student’s or students’ physical or mental health.’”</td>
<td>-</td>
<td>-</td>
</tr>
<tr>
<td>‘Overt, unwanted […] acts or gestures,’ ‘physical acts […] aggression, or any other behaviors, […] with the intent to harass, ridicule, humiliate, intimidate, or harm.’”</td>
<td>‘Repeated acts.’</td>
<td>-</td>
</tr>
<tr>
<td>‘Any electronic, written, verbal, or physical act or conduct […] and which creates an objectively hostile school environment,’ causes ‘reasonable fear of harm to the</td>
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</tr>
</tbody>
</table>

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45 California Assembly Bill No. 606 (2008), California Education Code §48900.1.
48 Delaware House Bill No. 7 (2007), Delaware Code Annotated Title 14 §4112D.
49 Florida Senate Bill No. 114 (2007), Florida Statutes Annotated §1006.147.
50 Georgia House Bill No. 84 (1999), Georgia Code Annotated §20-2-751.4.
51 Hawaii State Board of Education Administrative Rule §8-19-2.
54 Indiana Senate Enrolled Act (2005), Indiana Code Annotated §20-33-8-0.2.
<table>
<thead>
<tr>
<th>Section</th>
<th>Text</th>
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</thead>
<tbody>
<tr>
<td>56</td>
<td>Kansas House Bill No. 2310 (2008), Kansas Statutes Annotated §72-8256.</td>
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<td>57</td>
<td>Kentucky House Bill No. 91, Chapter No. 25 (2008), The Golden Rule Act, Kentucky Revised Statutes Annotated §158.148.</td>
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<tr>
<td>60</td>
<td>Maryland House Bill No. 199 (2008), Maryland Education Code Annotated §7-424.3.</td>
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<tr>
<td>61</td>
<td>Senate Bill No. 2404, Chapter 92 (2010), Bullying in Schools Act, Massachusetts General Laws Chapter §71, Section 37O.</td>
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<tr>
<td>63</td>
<td>Minnesota House File No. 826 (2014), Minnesota Statute §121A.031.</td>
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<td>64</td>
<td>Mississippi Senate Bill No. 2015 (2010), Bullying and Harassing Behavior in Public Schools, Mississippi Code Annotated §37-11-67.</td>
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<td>65</td>
<td>Missouri Senate Bill No. 894 (2006), Missouri Revised Statutes §160.775.</td>
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<td>67</td>
<td>Nebraska Legislative Bill No. 205 (2008), Nebraska Revised Statutes §79-2-137.</td>
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<tr>
<td>68</td>
<td>Nevada Assembly Bill (2009), Nevada Revised Statutes Annotated §388.122.</td>
</tr>
<tr>
<td>Description</td>
<td>Pattern</td>
</tr>
<tr>
<td>-----------------------------------------------------------------------------</td>
<td>-------------------------------------------------------------------------</td>
</tr>
<tr>
<td>&quot;Any […] verbal or electronic expression, physical act or gesture, or a pattern thereof, that is intended to cause distress.&quot;</td>
<td>&quot;Repeated and pervasive […] pattern.&quot;</td>
</tr>
<tr>
<td>&quot;Gestures or written, electronic, or verbal communications, or any physical act or any threatening communication.&quot;</td>
<td>&quot;Pattern.&quot;</td>
</tr>
<tr>
<td>&quot;So severe, pervasive, or objectively offensive that it substantially interferes with the student's educational opportunities,&quot;</td>
<td>&quot;Pattern.&quot;</td>
</tr>
<tr>
<td>&quot;Any intentional written, verbal, electronic, or physical act that […] causes mental or physical harm to the other student,&quot;</td>
<td>&quot;Sufficiently […] persistent.&quot;</td>
</tr>
<tr>
<td>&quot;Any […] harassment, intimidation, threatening behavior, physical acts, verbal or electronic communication […] that results in or is […] done with the intent to cause negative educational or physical results.&quot;</td>
<td>&quot;Pattern.&quot;</td>
</tr>
<tr>
<td>&quot;Any act that Substantially interferes with a student's educational benefits, opportunities or performance' and has 'physically harming' effect.&quot;</td>
<td>&quot;Persistent.&quot;</td>
</tr>
<tr>
<td>&quot;A gesture, an electronic communication, or a written, verbal, physical, or sexual act, 'harming a student physically or emotionally or damaging a student's property.'&quot;</td>
<td>&quot;Persistent.&quot;</td>
</tr>
<tr>
<td>&quot;Causes physical hurt or psychological distress.&quot;</td>
<td>&quot;Pattern of repeated conduct.&quot;</td>
</tr>
<tr>
<td>&quot;Any act that substantially interferes with a student's educational benefits, opportunities or performance.&quot;</td>
<td>&quot;Exploits an imbalance of power between the student perpetrator and the student victim.&quot;</td>
</tr>
<tr>
<td>&quot;Intentionally or knowingly committing an act that […] endangers the physical health or safety of a school employee or student.&quot;</td>
<td>&quot;Is repeated over time.&quot;</td>
</tr>
<tr>
<td>&quot;Any overt act or combination of acts, including an act conducted by electronic means' and 'is intended to ridicule, humiliate, or intimidate the student.&quot;</td>
<td>&quot;Is repeated over time.&quot;</td>
</tr>
<tr>
<td>&quot;Any aggressive and unwanted behavior that is intended to harm, intimidate, or humiliate the victim […] or causes severe emotional trauma.&quot;</td>
<td>&quot;Involves a real or perceived power imbalance between the aggressor or aggressors and victim.&quot;</td>
</tr>
<tr>
<td>&quot;Any intentional electronic, written, verbal, or physical act,&quot; 'so severe, [...] pervasive.&quot;</td>
<td>&quot;So […] persistent.&quot;</td>
</tr>
<tr>
<td>&quot;Any intentional gesture, or any intentional electronic, written, verbal or physical act, communication, transmission or threat,' ‘sufficiently severe […] or pervasive.&quot;</td>
<td>&quot;Sufficiently persistent.&quot;</td>
</tr>
<tr>
<td>&quot;Any intentional gesture, any intentional electronic communication or any intentional written, verbal or physical act, 'harming a student physically or emotionally, damaging […] property,' ‘insulting or demeaning,’ ‘sufficiently severe […] or pervasive.&quot;</td>
<td>&quot;Sufficiently persistent.&quot;</td>
</tr>
</tbody>
</table>

71 New Mexico Department of Public Education Rule Title 6, Chap. 12, Part 7 (2006), Bullying Prevention, New Mexico Administrative Code §6.12.7.7.
78 South Carolina House Bill No. 3573 (2006), Safe School Climate Act, South Carolina Code Annotated §59-63-120.
80 Tennessee Senate Bill No. 283 (2009), Tenn. Code Ann. §49-6-4502.
Analysis of the states’ law on education allows making following observations in regard to how legal definition of *bullying* corresponds to the generally accepted definition of *bullying* used by scholars of the extralegal fields of research:

**On negativity:**

Dan Olweus elaborates on the notion of ‘negative actions’ as an attempt or an action committed with intent to cause injury or discomfort to the victim. The assessment of the legal definitions of *bullying* embedded in the laws of states of the US compared to the generally accepted definition of *bullying* (which has provides a certain component framework) allows making conclusions, especially in regard to the aspects of repetitiveness of the act of bullying and imbalance of (physical or psychological) power between the victim and the bully. It is apparent that all the legal definitions by the state law correspond to the negative impact of the phenomenon of *bullying* in the school environment. It is perceived as ‘intentional,’ ‘aggressive,’ ‘demeaning,’ ‘dehumanizing,’ ‘intimidating,’ ‘unwanted,’ etc. However, as can be seen from Table 1, not all states’ legislations equally refer to the repeated incidence of *bullying*, as well as presence of imbalance of physical or psychological power between the perpetrator and the victim in the definitions of *bullying* or other notions related to it.

**On incidence:**

Laws of fourteen states explicitly refer to the notions of continuity, repetitiveness, pattern, chronic behavior, extended periods of time, and that these elements be included in the definition of *bullying*. State law in instances where the definition of *bullying* does not explicitly require that it be subjected to a repeated act or behavior over time does provide for certain characteristic of the said behavior in order for it to be considered as *bullying*. For example, laws of nine states explicitly require for the act to be ‘sufficiently persistent.’ The latter notion can be interpreted with an inclination for an act of bullying to be of repetitive character, since the definition of the adjective persistent refers to an occurrence that is “continuing to exist or endure over a prolonged period.” Yet, as per definition, the same persistent character can be applied to a single course of action in spite difficulty or opposition. Therefore, the persistent character can be applicable in both instances of multiple or single incidence of an act of *bullying*.

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88 Dan Olweus, *Bullyin at School: What We Know and What We Can Do* (Blackwell Publishing, 1993); p.11;
90 Ibid, 203.
Thus, the legislation at large deviates from one of the component parts (i.e., repeated incidence over time) of universally applied definition and does not explicitly require for an act to be repetitive and over time in order to be perceived as *bullying*. It is to be noted, however, that in all other instances where the state law definition of *bullying* at school does not make any reference to repetitiveness or duration of *bullying*, it is provided that the act (or acts) be sufficiently ‘significant,’ ‘severe,’ or ‘pervasive,’ or a ‘single incident’ or ‘act’ be ‘significant.’ In some instances state law places a strict obligation to ‘include a reasonable balance between the pattern and the severity’ of *bullying* behavior in the district’s school policy.\(^91\)

**On imbalance of power:**

Only five states have included an explicit provision in regard to the presence of real or perceived power disparities between the aggressor and the victim of bullying. This resembles some of the emerging tendencies, based on the research of the acts of *bullying* at school, which provide that although power imbalance usually increases the severity of the impact on the victim, a lack of power imbalance does not shield victims from the negative effects of *bullying*.\(^92\) Thus, the legal definition in the instance of the imbalance of power also deviates from the generally applied definition of bullying provided by the experts.

**On other aspects of the legal definitions of bullying in the state laws of the US:**

**Victimization:**

Some definitions include specifications of the aggressor. For example, Massachusetts state law defines *bullying* as repeated written, verbal or electronic expression or a physical act or gesture by one or more students or by a member of a school staff,\(^93\) while Vermont legislature defines *bullying* as an act directed against a student by a student.\(^94\) This shows possible differences on how the legislator perceives the aggressor of an act of *bullying*. Clear perception of the aggressor is important, because the state law provisions carry supremacy over the provisions of anti-bullying policies of the states’ and schools. If the aggressor is defined solely

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93 The definition of *bullying* also elaborates on school staff, stating that the latter is includes, but is not limited to, an educator, administrator, school nurse, cafeteria worker, custodian, bus driver, athletic coach, advisor to an extracurricular activity or paraprofessional.

as a student by law, it means that such perception shall carry over to subsequent state anti-bullying policies, internal school regulations, and a notion that anyone, besides a student, may be at fault of committing an act of bullying at school against a student will be ‘lost in translation.’ Same remarks are relevant in regard to perception of the victim of bullying at school. For example, very few state jurisdictions define bullying as an act or actions against another student, school volunteer or school employee (Delaware, Florida, or any/another person (Georgia, Kentucky), any student or a staff member (Iowa), or as an act that interferes with [...] the rights of other students (New Jersey), or physical harm to a public school employee or student (Arkansas). Reportedly, as much as 25% of school staff members experience bullying, while 5-9% of teachers indicate that they were threatened with injury or physically attacked by students. However, the vast majority of the states’ legislation explicitly refers to the victim of bullying as one student. This poses an oversight in regard to the safety of teachers (as well as other members of the school community), because focusing solely on student victimization and excluding teacher (or other school staff member) victimization results in an inadequate representation of safety issues, which in turn, makes it more difficult to formulate effective solutions by adopting policies or school regulations.

**Beyond the general perception of the negative effect:**

It is important to point, that legal definitions of bullying extend well beyond its negative effect on an individual victim and his or her property. Many states explicitly refer to the negative effect of bullying in the context of ‘material and substantial disruption of the education process,’ or ‘disorderly operation of a school,’ or creating ‘hostile,’ ‘intimidating,’ or

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95 Delaware House Bill No. 7 (2007), Delaware Code Annotated Title 14 §4112D.
96 Florida Senate Bill No. 114 (2007), Florida Statutes Annotated §1006.147.
97 Georgia House Bill No. 84 (1999), Georgia Code Annotated §20-2-751.4.
98 Kentucky House Bill No. 91, Chapter No. 25 (2008), The Golden Rule Act, Kentucky Revised Statues Annotated §158.148.
101 Arkansas House Bill No. 1708 (2005), Act to Define Bullying and Cyberbullying, Arkansas Code Annotated §6-18-514; (2)(A).
'threatening environment in the school,’ ‘interfering with the educational performance, opportunities or benefits,’¹⁰⁵ For example, the definition of bullying in the state legislation of Arkansas even refers to ‘substantial interference […] with a public employee’s role in education.’¹⁰⁶ Legislation of Oklahoma in this respect protects the ‘educational mission’ of the school and ‘the education of any student’¹⁰⁷ (not only the victim itself). Such notions imply that acts of bullying committed against one victim may carry detrimental effect on all members of the school community, both other students (not necessarily direct victims of an act of bullying) and the staff. And the legal approach toward a definition of bullying recognizes that such the acts interfere with emotional and educational integrity both directly and indirectly. It is relevant to point out that in some instances the legislator even defines (and it is done within the same statutory definition of bullying) what is meant by ‘substantial disruption’ of the orderly operation of the school. For example, cessation of instruction of educational activities, inability to focus on learning (both by students and the staff), to function as an educational unit because of hostile environment, need of severe repetitive measures¹⁰⁸ are all notions regarded as substantial interference with the orderly operation of the school as a unit. In such instances the legal definition of bullying takes into consideration the entire process of education and the general well-being of the school environment.

**Broader perception of bullying at school in regard to its place (territory) and time of incidence:**

Another important aspect of the legal definition of bullying is in some instances its reference to the time and location of when and where the act was committed and whether it shall be regarded as an act of bullying at school. Logically, the notion of bullying at school indicates that an act is committed at an actual school, i.e., school building and premises, playgrounds, and whatever is generally perceived as the school property used during the process of education. Legal definitions of bullying, however, point out certain aspects in regard to location, that are not generally perceived as school property per se used for the purposes of education. Large number of states’ legislation not only refer to the general notion of ‘school property,’ but also to notions such as, for example, ‘school busses,’ ‘school vehicles, […]

¹⁰⁵ Such notions are explicitly cited in the legislations of all the states, with exception of Colorado, Indiana, Missouri, Nebraska, Nevada, Utah, Vermont, Virginia, see Table 1 for relevant states and citation references.
¹⁰⁶ Arkansas House Bill No. 1708 (2005), Act to Define Bullying and Cyberbullying, Arkansas Code Annotated §6-18-514; (2)(B).
¹⁰⁸ Arkansas House Bill No. 1708 (2005), Act to Define Bullying and Cyberbullying, Arkansas Code Annotated §6-18-514; (5).
designated school bus stop,"\textsuperscript{109} ‘school-provided transportation,"\textsuperscript{110} ‘places immediately adjacent to school grounds,'\textsuperscript{111} etc.

The definitions of some states acknowledge the importance of the time during which the act of \textit{bullying} may occur. For example, it is generally perceived that a child is at school for the purposes of education during the regular school hours of a school day. This general perception is reflected in the legal definition of \textit{bullying}. However, the legal definitions also refer to the broader concept of the process of compulsory education, i.e., in regard to \textit{bullying} school time is referred to any time ‘during any education program,’\textsuperscript{112} ‘during the school day, […] at a school sponsored activity, or before or after the school day,’\textsuperscript{113} or ‘school activities or sanctioned events,’\textsuperscript{114} ‘school-sponsored functions’\textsuperscript{115} or ‘ related activities.’\textsuperscript{116}

Expanding the legal definition of \textit{bullying} in regard to a more explicit definitions of both time and place of its incidence, is material in understanding that the right to compulsory education directly is related not only to receiving education in form of knowledge and skill according to the state regulated education program at a school during a class on a school day, but also to a much broader scope of other rights like, for example, accessing education, being safe not only during the official learning hours, but also outside of a class, after school hours, while interacting with other fellow students during school-related activities. Such explicit reference by state law in regard to the time and place of incidence of \textit{bullying} strongly suggests that the law n education carries out a function of advocating for the rights of the learners during the whole process of acquiring compulsory education.

\textbf{Other relevant characteristics of bullying at school:}

Some definitions of \textit{bullying} suggest that a student who personally violates statutory provisions in regard to bullying may be guilty of an \textit{infraction},\textsuperscript{117} thus suggesting, though not specifying, that such violation may be a punishable one, and raising the question of

\textsuperscript{110} Tennessee Senate Bill No. 283 (2009), Tenn. Code Ann. §49-6-1015.
\textsuperscript{111} Oregon House Bill No. 2599 (2009), Or. Rev. Stat. §339.351.
\textsuperscript{112} Florida Senate Bill No. 114 (2007), Florida Statutes Annotated §1006.147.
\textsuperscript{114} Colorado Senate Bill No. 01-080 (2001), \textit{Concerning the Prevention of Bullying}, Colorado Revised Statutes §22-32-109.1 (1) (b).
\textsuperscript{115} Alabama House Bill No. 216 (2009), \textit{The Alabama Student Harassment Prevention Act} No. 2009-571, Alabama Code §16-28B-3.
\textsuperscript{116} Georgia House Bill No. 84 (1999), Georgia Code Annotated §20-2-751.4.
\textsuperscript{117} Idaho House Bill No. 750aa (2006), Jared's Law, Idaho Code §18-917a.
responsibility of the student in breach of the statutory provisions. Many states define acts of ‘harassment,’ ‘intimidation’ and ‘bullying’ under one legal definition. Many states define acts of ‘harassment,’ ‘intimidation’ and ‘bullying’ under one legal definition. Retaliation against a student or an employee asserting or alleging and act of bullying is in some instances also explicitly described as bullying.

Some definitions of bullying refer to its discriminative character. For instance, several definitions explicitly define bullying as an act motivated by any, actual, perceived, differentiated, or distinguishing personal characteristic of the victim, without limitation or including race, national origin, marital status, sex, sexual orientation gender identity, religion, ancestry, physical attribute, socioeconomic status, familial status, or physical or mental ability or disability, as well as pupil’s behaviors or beliefs, or association with a person and based on this other person’s characteristics, behaviors, or beliefs. One jurisdiction explicitly states

118 There are nineteen states that define bullying, harassment and intimidation under the same definition:
1) Alabama House Bill No. 216 (2009), The Alabama Student Harassment Prevention Act No. 2009-571, Alabama Code §16-28B-3;
2) Alaska House Bill No.482 (2006), Harassment, Intimidation, and Bullying Policy, Alaska Stat. §14.33.250;
3) Idaho House Bill No. 750aa (2006), Jared's Law, Idaho Code §18-917a;
4) Iowa Senate File No. 61 (2007), Iowa Code §280.28;
7) Mississippi Senate Bill No. 2015 (2010), Bullying and Harassing Behavior in Public Schools, Miss. Code Ann. §37-11-67;
12) Oklahoma House Bill No. 2215 (2002), School Bullying Prevention Act, Okla. Stat. Ann. Tit. 70, §24-100.3;
14) Rhode Island House/Assembly Bill No. 7213 (2008), R.I. Gen. Law §16-21-26;
16) Tennessee Senate Bill No. 283 (2009), Tenn. Code Ann. §49-6-1015;

119 Florida Senate Bill No. 114 (2007), Florida Statutes Annotated §1006.147; (3)(d). Illinois Senate Bill No. 1026 (2006), 105 Illinois Compiled Statutes §5/27-23.7; (b)(4);
121 Arkansas House Bill No. 1708 (2005), Act to Define Bullying and Cyberbullying, Arkansas Code Annotated §6-18-514; (1).
122 Mississippi Senate Bill No. 2015 (2010), Bullying and Harassing Behavior in Public Schools, Mississippi Code Annotated §37-11-67.
124 Maryland House Bill No. 199 (2008), Maryland Education Code Annotated §7-424.3(i)(1).
that act ‘need not to be based’ on any form of discrimination in order for it to be qualified as an act of bullying.\textsuperscript{126}

CONCLUSIONS

Analysis of the state laws that have been adopted with the purpose to prevent bullying shows that it is feasible and constructive for a legislator to provide a more or less detailed legal definition of bullying at school, which can include different aspects of bullying in regard to the risks associated with such behavior.

Legal definition of bullying deviates from the two generally accepted component parts of definition of bullying – repetitiveness and imbalance of power. It can concluded, that legal definition does not have to (and in vast majority of the state jurisdictions does not) refer to all three component parts (negativity, repetitiveness and imbalance of power) of the universally recognized and applied definition of Dan Olweus.

It can be argued that the divergence of the legal definition of bullying at school from the generally accepted definition brings out its distinctive all-encompassing character. The legal definitions, as discussed above, encompass major aspects of bullying at school, taking into consideration both the victim, the bystanders, the student-body, the staff of the school, location, etc. And while bullying itself is a ‘non-criminal’ activity,\textsuperscript{127} emergence of regulatory legislation with specific regard to bullying as a form of negative behavior at school shows the importance of the legal imperatives.\textsuperscript{128} The way these legal definitions of bullying and other related terms are drafted, they by and large raise the status of a student (or all students affected) by protecting and advocating for his or her rights, as well as the rights of the members of school community in general. The emerging forms of bullying at school rightly suggest that the component part of the definition of bullying referring to the continuous, over time character of bullying should be revisited and include not only the long-standing\textsuperscript{129} pattern of negative behavior towards the victim, but any incidence of an act of bullying. This observation is pertinent for better comprehension of the learners and other members of the school community as to what bullying

\textsuperscript{126} New Mexico Department of Public Education Rule Title 6, Chap. 12, Part 7 (2006), Bullying Prevention, New Mexico Administrative Code §6.12.7.7.
\textsuperscript{128} Neville Harris, “Pupil Bullying, Mental Health and the Law in England” 32; in Neville Harris and Paul Meredith, eds., Children, Education and Health, International Perspectives on Law and Policy (ASHGATE, 2005); 31-58.
\textsuperscript{129} Stan Davis and Julia Davis, Schools Where Everyone Belongs: Practical Strategies for Reducing Bullying, 2\textsuperscript{nd} ed. (Champaign, IL: Research Press, 2007), p.9.
is. As a rule, schools on individual levels as well as policy makers tend to largely rely on the generally accepted definition which requires action towards the victim to be ‘repetitive over time’ (based on the concept developed by Olweus). Therefore, providers of education that have adopted measures (in forms of policies, rules, education) should consider revising the definition of bullying accordingly.

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PATYČIŲ PRIVALOMAJAME ŠVIEtime APIBRĖŽIMAS: BENDRA IR TEISINĖ
PERSPEKYVOS

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Santrauka

Pagrindinės sąvokos: patyčios, patyčių apibrėžimas, patyčių teisinis apibrėžimas, švietimo teisė.


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